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Miami Lakes Stormwater Program Utility Fee Study

August 11, 2020

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Workshop Agenda

Stormwater User Fee Study

- Introductions
- Program Goals
- Options Analysis for Capital Program
- Policy Issues
 - Discussion and Feedback
- Potential Impacts to Rates
 - Policy Issues and Feedback
- Next Steps

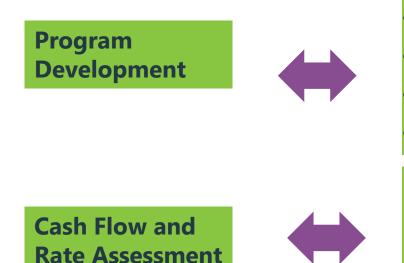


Introductions

Study Team

- Town Staff
- Wood
 - Elizabeth Treadway Team Lead
 - David Bulova Peer Review
 - Ash Aitharaju Contract PM

User Fee Study Process



- Staff Interviews Review Existing Documents Identify Needs and Options Prioritization
- Financial Assumptions
- Rate and Cash Flow Models
- Policy Considerations
- Options for Capital Program

Program Goals

Program Goals

- Background:
 - Review of Master Plan Update #3 May 2019
 - Discussions with staff
 - Review of MS4 discharge permit requirements
 - Evaluated capital project investments
- Performance Goals
 - Reduce erosion in swales
 - Increase flood protection
 - Reduce performance deficiencies in drainage network
 - Transition to a sustainable asset management program



Program Goals

- Service Delivery Goals
 - Reduce flooding
 - Improve water quality in canal C-8.
 - Improve response time for service requests
 - Meet sweeping program level of service to meet MS4
 - Reduce capacity restrictions through general repairs and maintenance
- Financial Goals
 - Maintain stable user fee financing
 - Invest in infrastructure solutions
 - Determine optimal financing strategy long-term



Program Enhancements

Recommended Program Enhancements

- Implement the project recommendations from the 2019 Master Plan Report.
- Increase funding for general repairs to the infrastructure.
- Increase performance measures for outsourced sweeping program for MS4 compliance.
- Enhance maintenance for Canal C-8 (Biscayne Canal).
- Increase capacity for general maintenance of the network through addition of inlet and pipe cleaning staff (or outsourcing).
- Complete Pollutant Loading Study for MS4 Compliance.
- Adopt Capital Program Funding Strategy and Implement.

Policy Discussions

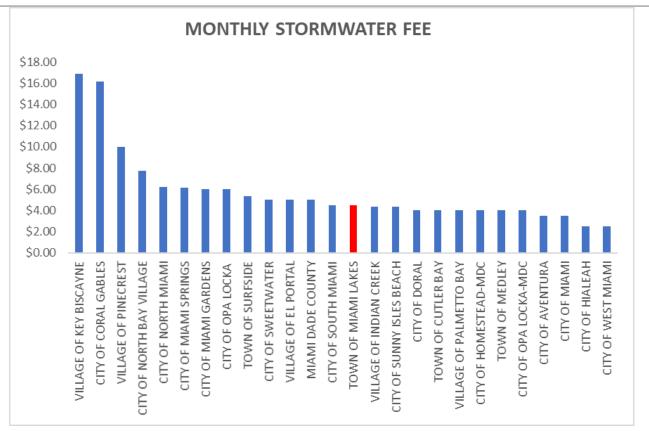
Impact of Inflation on the Utility Rate

Question Asked: If the rate was adjusted annually by the CIP, since 2004, what would it be today?

Answer: The current rate of \$4.50 would be \$6.08 a month if the CIP was used to adjust rates from year to year.

		Ra	ite of			N	lew
		Pre	evious	Amo	ount of	Mc	onthly
Year	CPI	Year		Adju	stment		Fee
2005	3.4%	\$	4.50	\$	0.15	\$	4.65
2006	2.5%	\$	4.65	\$	0.12	\$	4.77
2007	4.1%	\$	4.77	\$	0.20	\$	4.96
2008	0.1%	\$	4.96	\$	0.00	\$	4.97
2009	2.7%	\$	4.97	\$	0.13	\$	5.10
2010	1.5%	\$	5.10	\$	0.08	\$	5.18
2011	3.0%	\$	5.18	\$	0.16	\$	5.34
2012	1.7%	\$	5.34	\$	0.09	\$	5.43
2013	1.5%	\$	5.43	\$	0.08	\$	5.51
2014	0.8%	\$	5.51	\$	0.04	\$	5.55
2015	0.7%	\$	5.55	\$	0.04	\$	5.59
2016	2.1%	\$	5.59	\$	0.12	\$	5.71
2017	2.1%	\$	5.71	\$	0.12	\$	5.83
2018	1.9%	\$	5.83	\$	0.11	\$	5.94
2019	2.3%	\$	5.94	\$	0.14	\$	6.08

Comparison to Other Stormwater Utility Rates



Policy Issues for Discussion

- Background:
 - Current Rate of \$4.50/billing unit/month = \$1.058 million.
 - Effective April 2003
- Outsourcing when to bring an operation in-house
- Goals for operation of the system
 - Maintain CRS rating or improve
 - Meet performance goals
 - Meet community expectations for responsiveness
 - Mitigate impacts of rain events with a focus on flood reduction

Policy Discussions – Rates

- Reserves
 - Operating
 - Capital
 - Amount
 - When to use and replenish
- Debt Financing
- Appropriation for Grant Matching Funds
- Rate Stability
 - Floating rate based on annual needs
 - Fixed % adjustment adopted by resolution
 - Fixed rate for established period with rate updates scheduled

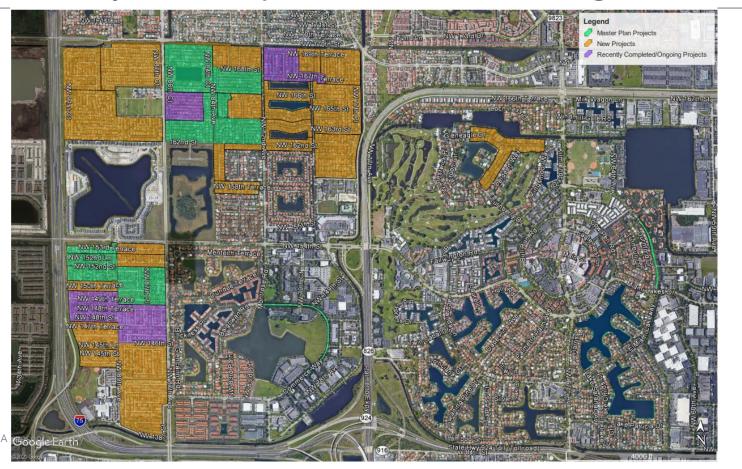
Analysis Results

Four Program Level of Service

Asset Management – Capital Investment Programs

- Operating costs consistent in the four scenarios with the exception of staff support CIP implementation
- Four financing plans to address on-going services and investments in capital projects:
 - Communitywide capital program \$54,315,000
 - 2019 Master Plan and Key Priority Projects capital program

Communitywide Capital Investment Program



Communitywide Capital Projects

Miami Lakes Communitywide Capital Improvement Program													
Specific Activity	FY20-21	FY21-22 💌	FY22-23 💌	FY23-24 💌	FY24-25 🛛 💌	FY25-26 💌	FY26-27 💌	FY27-28 🔽	FY28-29 💌		TOTALS 🔽		
GENESIS OAK GARDENS			\$ 3,745,549							\$	3,745,549		
SEVILLA ESTATES				\$ 6,134,442						\$	6,134,442		
ROYAL GARDENS ESTATES					\$ 8,862,499					\$	8,862,499		
ROYAL OAKS-8TH ADD.	\$ 937,020									\$	937,020		
ROYAL OAKS-1ST ADD.		\$ 440,220								\$	440,220		
NW 83RD PLACE NORTH		\$ 132,480								\$	132,480		
ROYAL OAKS-SIXTH ADD.			\$ 917,700							\$	917,700		
ROYAL OAKS-2ND ADD.		\$ 555,205								\$	555,205		
ROYAL OAKS-FIRST ADD. (REMAINDER)						\$ 726,757				\$	726,757		
ROYAL OAKS-FIFTH ADD.						\$ 411,725				\$	411,725		
ROYAL OAK/A DUNHILL COVE/SWAN'S LANDING				\$ 311,913						\$	311,913		
ROYAL POINTE	\$ 287,896									\$	287,896		
ROYAL OAKS D (REMAINDER)						\$ 256,704				\$	256,704		
FRANCESCA/MARY	\$ 667,494									\$	667,494		
ROYAL OAKS-THIRD ADD.				\$ 577,039						\$	577,039		
ROYAL OAKS-FOURTH ADD.					\$ 589,516					\$	589,516		
PRIMAVERA/PRIMABERA-1ST ADD.		\$1,200,866								\$	1,200,866		
ROYAL OAKS ESTS. DOMINGO					\$ 923,263					\$	923,263		
SOUTH OF 154TH	\$ 1,225,440									\$	1,225,440		
WEST LAKES GARDENS-2ND ADD.			\$ 1,828,500							\$	1,828,500		
ALAMEDA NORTHWEST					\$ 931,500					\$	931,500		
WEST LAKES GARDENS		\$ 3,942,660								\$	3,942,660		
WEST LAKES GARDENS-1ST ADD.						\$ 1,430,387				\$	1,430,387		
ALAMEDA NORTHWEST						\$ 1,200,345				\$	1,200,345		
WEST LAKE GARDENS-3RD ADD.						\$ 1,194,447				\$	1,194,447		
FLORIDA TROPICAL ESTSEC. 3	\$ 2,831,281									\$	2,831,281		
NORTH OF BARBARA GOLEMAN								\$1,622,088		\$	1,622,088		
Loch Lomond						\$ 997,570				\$	997,570		
SERENITY POINT								\$4,084,713		\$	4,084,713		
COLORAMA ESTS/AVALON ESTS.							\$ 5,706,801			\$	5,706,801		
Totals By Fiscal Year	\$ 5,949,130	\$ 6,271,431	\$ 6,491,749	\$ 7,023,394	\$ 11,306,777	\$ 6,217,936	\$ 5,706,801	\$ 5,706,801	\$ -	\$	54,674,018		

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Master Plan and Key Priority Projects

									FY28-		
Specific Project	FY20-21	FY21-22	FY22-23	FY23-24	FY24-25	FY25-26	FY26-27	FY27-28	29	TOTALs	
NE 83 rd Place South	\$276,001									\$276,001	
South of 154 th	\$1,021,200									\$1,021,200	
West Lakes Gardens 2 nd Addition		\$1,523,750								\$1,523,750	
Alameda NW		\$776,250								\$776,250	
West Lakes Gardens			\$3,285,550							\$3,285,550	
Royal Oaks-6 th Addition				\$764,750						\$764,750	
Royal Oaks – 8 th Addition				\$780,850						\$780,850	
Royal Oaks – 1 st Addition				\$366,850						\$366,850	
Royal Lakes 1 st Addition					\$257,600					\$257,600	
NW 159 th Terrace					\$218,500					\$218,200	
NW 166 th St					\$230,000					\$230,000	
NW 83 rd PI					\$110,400					\$110,400	
Loch Lomond					\$997,570					\$997,570	
Commerce Way						\$1,748,000				\$1,748,000	
Miami Lakeway North (Southern)							\$1,946,950			\$1,946,950	
Canal Bank Stabilization Phase 3								\$1,150,000		\$1,150,000	
TOTALS	\$1,297,201	\$2,300,000	\$3,285,550	\$1,912,450	\$1,814,070	\$1,748,000	\$1,946,950	\$1,150,000		\$15,454,221	

Financing Options

Four Financing Options for Stormwater Utility – Fees Support:

- Funding all operating and bonded communitywide capital program. *CIP completed in 9 years*.
- Funding all operating and bonded 2019 Master Plan and Key Priority Projects. *CIP completed in 5 years*.
- Funding all operating and grant funded 2019 Master Plan and Key Priority Projects. *CIP completed only when grants are received*.
- Funding all operating and 2019 Master Plan and Key Priority Projects with utility revenue only (all cash). *CIP completed in 9 years*.

Funding Assessment Principles

- Cover all costs operating and capital with sufficient revenues from the utility
- Bonding principles
 - 30 year payback
 - 3.5% interest
 - Covers design, construction and CEI costs
- Stabilize rates across study period
- Account for inflation impacts on operating expenses in cost model

Summary of Rate Estimates for Four Funding Options

Summary of Estimated Rates for Four Program Options - Monthly Rates																		
Program Option		FY20-21		FY21-22		FY22-23		FY23-24		FY24-25		FY25-26		FY26-27		FY27-28		28-29
Option 1 – Communitywide Capital																		
Program with Additions to On-going	\$	13.50	\$	13.50	\$	13.50	\$	13.50	\$	21.50	\$	21.50	\$	21.50	\$	21.50	\$	21.50
Operations – Bond Funded Capital																		
Option 2 – Master Plan and Key																		
Project Priorities with Additions to On-	\$	10 50	\$	10.50	\$ 10.5	10 50	Ċ 1	\$ 10.50	\$ 10	10 50	\$ 10.50	Č 10.5	10 50	è	10 50	ć	10 50	
going Operations – Bond Funded		10.50				10.50	\$			10.50		10.50	\$	10.50	Ş	10.50	\$	10.50
Capital																		
Option 3 – Master Plan and Key																		
Project Priorities with Additions to On-	\$	8.75	\$	8.75	\$ 8.7	0 75	\$	8.75	\$ 8.75	¢ 975	¢ 07	0 T		0.75	è	8.75		
going Operations – Grant Funded	7					8.75				8.75	\$	8.75	Ş	8.75	\$	8.75	Ş	0./3
Capital																		
Option 4 – Master Plan and Key																		
Project Priorities with Additions to On-	~	15.00		15.00		15.00	\$	15.00	\$ 1			45.00	A 45 00	15.00	\$	15.00	\$	20.00
going Operations – All Cash Financed	>		Ş		Ş					15.00	Ş 15.	15.00	Ş	\$ 15.00				
Capital																		

Study Conclusions

- Annually review the financial position of the stormwater utility
- Dedicate resources in operating reserves that provide the stormwater utility fund with a financial safety margin
- Having a dedicated local match budget provides greater flexibility for staff to pursue grant opportunities that can demonstrate the commitment of the Town to participating in the funding for a project.
- Periodically complete a rate study, to formally evaluate the financial sufficiency of the utility, recommended to be done every four years.
- Capitalize the stormwater CIP through use of both revenue from the utility fees and the use of debt, within the limits established by the Town to meet financial sufficiency.
- Continue to provide the citizens of Miami Lakes with a report on the stormwater utility, goals and accomplishments, This includes providing a summary report on the financial standing of the utility, goals met and future needs.

Feedback and Discussion

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